## Message Text

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TO AMEMBASSY LONDON
INFO AMEMBASSY PORT AU PRINCE

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E.O. 11652: N/A

TAGS: SREF, SHUM, PINT, US, HA

SUBJECT: HUMAN RIGHTS: HAITI

REF: LONDON 12935

1. ALL INFORMATION AVAILABLE TO DEPARTMENT AND EMBASSY IN PORT AU PRINCE AFFIRMS STATEMENT OF THE GOVERNMENT OF HAITI IN LETTER OF FEBRUARY 15, 1977 TO THE U.S. EMBASSY IN PORT AU PRINCE THAT THOSE CITIZENS RETURNING TO HAITI WILL NOT BE PROSECUTED OR DETAINED FOR ILLEGAL DEPARTURE. WHILE MONITORING OF RETURNEES IS DIFFICULT DUE TO COMMUNICATIONS AND REMOTE VILLAGES OF PRINCIPALS, OBSERVATION AND FOLLOW-UP BY CANADIAN AUTHORITIES OF ILLEGAL HAITIANS IN CANADA RETURNED TO HAITI VERIFY THAT NONE WAS PERSECUTED, MOLESTED OR OTHERWISE HARASSED FOR HAVING DEPARTED ILLIMITED OFFICIAL USE

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LEGALLY. SUCH WAS ALSO THE CASE IN A FOLLOW-UP OF 97
HAITIANS RETURNED BY THE U.S. FROM THE U.S. NAVAL BASE IN
GUANTANAMO BAY, CUBA IN SEPTEMBER, 1977. FORTY-SEVEN OF
THE NINETY-SEVEN WERE SUBSEQUENTLY CONTACTED BY OUR
EMBASSY. NONE EXCEPT THE CAPTAIN OF THE SHIP WHICH
BROUGHT THOSE HAITIANS TO GUANTANAMO HAD BEEN ARRESTED OR
OTHERWISE EXPERIENCED HARASSMENT OR REPRISALS BY THE GOH.

THE CAPTAIN WAS ARRESTED ON WHAT AMOUNTED TO BREACH OF CONTRACT CHARGES PLACED AGAINST HIM BY SOME OF THE

NINETY-SEVEN FOR FAILURE TO TAKE THEM TO THE U.S. AFTER PAYING FINE OF 40 DOLS. HE WAS RELEASED.

- 2. IN ADDITION, REPORT NUMBER 19 ISSUED BY THE INTERNATIONAL COMMISSION OF JURISTS (ICJ) IN DECEMBER, 1977, COMMENTS FAVORABLY ON RECENT IMPROVEMENTS IN HAITIAN JUDICIAL PROCEDURE WHEREBY A TRIBUNAL COMPOSED OF CIVILIAN JUDGES HEARS ALL CASES CONCERNING STATE SECURITY, GUARANTEES THE RIGHT TO COUNSEL DURING INVESTIGATORY STAGES AND PROVIDES FOR PUBLIC HEARINGS.
- 3. REPEATED ASSURANCES TO OUR EMBASSY BY GOH THAT NO RETALIATION WILL BE TAKEN, PUBLICITY GIVEN TO SITUATION AND INCREASING AWARENESS BY GOH OF INTERNATIONAL CONCERN ALL ARGUE AGAINST PERSECUTION.
- 4. WE DO NOT AGREE WITH AI STATEMENT PARA 2 OF REFTEL THAT QUOTE ALARMINGLY END QUOTE FAST RATE OF EXAMINATION RESULTS IN IMPAIRMENT OF DUE PROCESS SAFEGUARDS. ACCELERATION OF EXAMINATIONS IS LOGICAL ATTEMPT BY INS TO REDUCE BACKLOG AND IS A CONSEQUENCE OF SIGNIFICANT INCREASE IN INS EXAMINING STAFF RATHER THAN ABBREVIATION OF PROCEDURES. ALL SAFEGUARDS ARE ADEQUATELY INSURED LIMITED OFFICIAL USE

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AND HAITIANS ARE INFORMED OF THEIR RIGHTS AND THE AVAILABILITY OF COUNSEL.

- 5. IN ALL CASES WHERE REQUEST FOR ASYLUM IS MADE AND WHICH INS DEEMS EITHER WITHOUT MERIT OR DOUBTFUL, THE COMMENT OF STATE IS REQUESTED. SHOULD THERE BE DISAGREEMENT BETWEEN STATE AND INS, PROCEEDINGS FOR DEPORTATION OR EXCLUSION ARE HELD IN ABEYANCE AND CASE IS REFERRED AGAIN TO INS DISTRICT DIRECTOR, THENCE TO REGIONAL COMMISSIONER, THEN TO INS CENTRAL OFFICE. IF ORIGINAL OPINION TO DENY IS STILL UPHELD, THE APPLICANT MAY SUBMIT HIS CASE TO THE BOARD OF IMMIGRATION APPEALS FOR FINAL ADJUDICATION.
- 6. FROM STEPS OUTLINED ABOVE WE FEEL EVERY OPPORTUNITY IS AFFORDED THE APPLICANT FOR A FAIR AND IMPARTIAL HEARING AND THAT THE PROCEDURE BELIES THE IMPLICATION THAT INS IS RAILROADING HAITIANS OR ANYONE ELSE.
- 7. FYI 102 HAITIAN BOAT CASES WERE INTERVIEWED INDIVIDUALLY AT GUANTANAMO JULY 24 AND 25 BY REPRESENTATIVES OF INS, STATE AND UNHCR. UNANIMOUS AGREEMENT BY

ALL THREE AGENCIES ON EACH CASE THAT ECONOMIC RATHER THAN POLITICAL REASONS PROMPTED THEIR DEPARTURE RESULTED IN RETURN OF ALL TO HAITI AFTER ASSURANCES WERE OBTAINED

BY EMBASSY FROM GOH THAT NONE WOULD BE HARASSED OR PERSECUTED IN ANY WAY.

- 8. WE BELIEVE CONCURRENCE BY UN IN THIS INSTANCE IS AN IMPORTANT AFFIRMATION OF INS AND STATE BELIEF THAT MOST HAITIAN CASES ARE INDEED ECONOMIC RATHER THAN POLITICAL AND THAT REFOULEMENT DID NOT APPLY.
- 9. WHILE NEITHER STATE NOR ANYONE ELSE CAN ASSERT WITH ABSOLUTE CERTAINTY THAT ANYONE DENIED ASYLUM AND RELIMITED OFFICIAL USE

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TURNED TO HIS NATIVE LAND WILL NOT SUFFER PERSECUTION, WE FEEL THAT RECENT AMNESTIES AND ASSURANCES FROM GOH, THE CANADIAN EXERCISE, THE ICJ REPORT, INFORMATION FROM OUR EMBASSY IN PORT AU PRINCE AND OUR OWN EXPERIENCE PROVIDE SUFFICIENT GROUNDS TO WARRANT RETURNING THOSE FOUND TO BE IN FACT ECONOMIC REFUGEES.

10. EMBASSY MAY DRAW ON ANY OF THE ABOVE FOR GUIDANCE IN PREPARING REPLY TO SYG ENNALS. VANCE

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